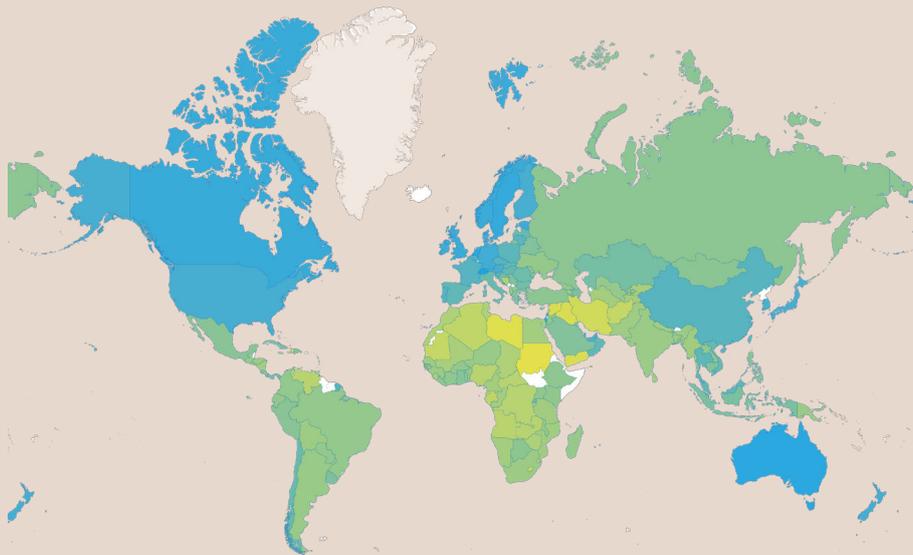


This PDF includes a contribution from the following book:

ELITE QUALITY REPORT 2022

China: A powerful elite system keeps on delivering value, with state capacity deeply rooted in history

Prof. Jun Zhang, School of Economics, China Center for Economic Studies,
Fudan University, Shanghai, China



Cite as:

Zhang, J. (2022). China: A powerful elite system keeps on delivering value, with state capacity deeply rooted in history. In T. Casas-Klett & G. Cozzi. (Eds.), *Elite Quality Report 2022: Country Scores and Global Rankings*. Zurich: Seismo. doi: 10.33058/seismo.30769.2620

Published by Seismo Press AG, Zurich and Geneva in partnership with the Foundation for Value Creation.

©2022 the Foundation for Value Creation, St.Gallen, Switzerland, distributed under the terms and conditions of the Creative Commons license CC BY-NC-ND (<http://creativecommons.org/licenses/by-nc-nd/4.0/>).

China: A powerful elite system keeps on delivering value, with state capacity deeply rooted in history

China's EQx2022 score is astonishingly high (rank # 27) for a middle-income country and reflects the value creation of its elite business models. While high Elite Quality points to future growth, China's strong EQx ranking might be puzzling to Western pundits already surprised by China's emergence as a global economic power over the past 40 years.

In 1978, the senior leader, Deng Xiaoping, decided to adopt the policy of reform and opening up, which completely transformed China's economic landscape. During the 1980s, and well into the 1990s, the West welcomed the changes in China as a positive development and was generally optimistic about China's fast integration into the global economy. The US normalized relations with China, committed to promote bilateral trade, and supported the involvement of American businesses in China's economy. However, a decade ago, the international community, again led by the US, dramatically reversed course as perceptions of the possible economic and geopolitical threats posed by China's economic success began to rise. China accounted for 10% of the global economy in 2012, and today that figure has increased to 18%, second only to the US. As China's economy has continued to expand it has also become clear that its growth model is essentially distinct from that of the West. Moreover, China's model is questioned in the West as being irreconcilable with the values of freedom and democracy, and a potential threat to American global preeminence. During the presidency of Donald Trump, the US changed its 40-year-old engagement policy towards China and redefined the US-China relationship as that of rivals, not partners. The US is now intent on containing and isolating China to slow its rise and rapid technological advancement (RND, ii.6, rank # 14).

Again, the fundamental reason why the West is uncomfortable with China's economic rise, and hence has become hostile to it, is that China's political economy and its performance is a puzzle that cannot be properly understood through the lens of mainstream economic and political theories. The EQx provides a framework that can contribute to a better understanding China's model, as it links elite business models to Power and Value Creation in the political economy.

In the EQx's Political Power Index Area, China ranks rather poorly (i, rank # 60) because its political elites are exceedingly powerful. Nevertheless, power can hypothetically be used responsibly to create value. The Chinese model is indeed characterized by economic prosperity along with state dominance (Regulatory Capture, i.1, rank # 55). This mixture has caused a significant amount of confusion among Western economists because it is hard to theoretically explain a model based on state industrial policy that leads to sustained and inclusive economic growth and development. But China's growth track record is irrefutable and the EQx shows an extremely high score for Political Value (iii, rank # 9). In short, China's political domain creates value for society. This is shown in the component constructs of the EQx: In the Giving Income Pillar, covering Indicators on education such as *PISA Mean Scores* (PIS, iii.7, rank # 1), *COVID-19 vaccination and mortality rates* (VAX and COM, iii.7, ranks # 5 and #1 respectively) or optimal *General government expenditures as percentage of GDP* (GEX, iii.7, rank # 1), China scores exceptionally highly. In the Taking Income Pillar (iii.8, rank # 6), addressing Indicators related to public security (*Homicide rate*, HOM, iii.8, rank # 11), taxation (*Corporate tax rate*, DCT, iii.8, rank # 6) or public welfare (*Death rates from substance abuse*, SUB, iii.8, rank # 57) the country also fares well. The EQx framework provides empirical support for the hypothesis that powerful Chinese elites bring about economic prosperity through state capacity. Of particular interest is the relative performance of economic elites: The Economic Value Index Area (iv, rank # 32) is not as high as its Political Value (iii, rank # 9) counterpart.

Western analysts tend to exaggerate the role of the extractive state and see it as a Leviathan with a taking hand, downplaying its flourishing role as the helping hand. Interestingly, China's powerful state is not only a driver of China's economic success, but also an agent of change. China's system adapts and adjusts to changing external conditions and constraints (although the *Government responsiveness to change*, RTC, i.1, at rank # 44 could still be higher). What is essential is that the powerful economic elites—as evidenced by the low Coalition Dominance ranking (ii.4, # 138)—are not untouchable, but quite the opposite. This is also shown in the Creative Destruction Pillar where China enjoys a rather high score (ii.6, rank # 6). China's elite system supports a dynamic, Schumpeterian process of economic development and renewal. In fact, one must understand that the Chinese model and the agency of its elites is deeply rooted in tradition. Foreigners would not be so surprised at the peculiarities and the working model behind China's rise if they had a better understanding of the country's long history and its state formation some millennia ago.

As historian Ray Huang said, China is a politically precocious country and finished the process of becoming a modern state 1,500 years before Europe did. Both Huang and Francis Fukuyama were amazed by the exceptionally short feudal reigns by the Chinese aristocracy. The reason was security: the tiny kingdoms that preceded empire were incapable of resisting frequent invasions from the northern nomads and could not manage natural disasters such as floods. The first Emperor, Qin Shi-huang, had high legitimacy for his political unification project to create a powerful, centralized regime, the antecedent of today's modern governance as defined by Max Weber. That includes a bureaucratic system based on impersonal selection and incentives incorporated into a well-developed taxation system. In comparison, Europe did not start a similar political modernization process until the 15th century. Nonetheless, China's political precocity stifled societal vitality and the rise of economic power and civilian merchants, whereas in fragmented Europe, merchants were already powerful before its centralized states consolidated. The kings of Europe could not eliminate these economic elites, and even had to

rely on them to fight against their political rivals, the local nobility. That is essentially the reason why capitalism could not emerge in ancient China despite its modern state institutions. The result was the so-called 'Great Divergence', as the West industrialized first and overtook China.

After Qin's unification, thanks to its huge population and efficient bureaucratic system, successive Chinese empires experienced long periods of prosperity and amazing developments in science, technology, and culture. However, and perhaps out of complacency, China sealed itself off from the rest of the world for hundreds of years, which led to its gradual decline. China's experience in the past 40 years demonstrates that it will grow economically if it has the willingness and chance to integrate into the global capitalist system. That process is still ongoing and the road ahead in terms of openness is still long as various EQx Indicators show: *Trade freedom* (TRF, iv.10 rank # 80), *Barriers to FDI* (BTF, iv.10, rank # 69) or *Economic globalization* (EGL, iv. 10, rank # 104).

China has a long history, and its cultural and institutional legacies are conducive to the quick rise of its economy. The family emphasis on educating the next generation and the higher propensity to save can both be traced back to Confucian traditions. China also owes much of its success to its intelligent state and robust state capacity which includes an efficient bureaucratic system. Today, many economies find growth elusive because incompetent and weak states cannot prevent capture from interest groups or suffer from rampant corruption. Therefore, for any theory of economic development to make sense in applied terms, it must endogenize the behavior and role of political elites along with the principles of the market economy. In this context, the historical viewpoint of state capacity must not be obviated.

Prof. Jun Zhang
School of Economics, China Center for Economic Studies,
Fudan University, Shanghai, China

China

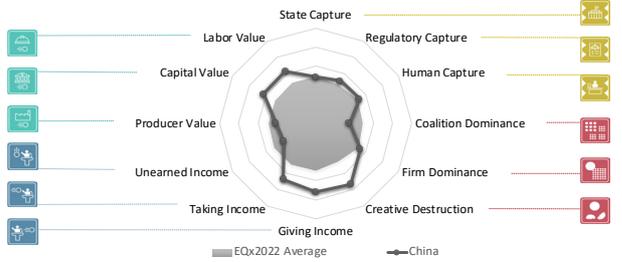
EQx2022 Country Scorecard

Population 1'402 million
 GDP (nominal) 14'723 billion USD
 GDP per capita 10'533 USD



Level 1 - Index	EQx Rank / 151 27	EQx Score 57.9	Quality Elites									
Level 2 - Sub-Indices & Index Areas	EQx Sub-Indices				EQx Index Areas							
	Power	Value	Political Power (I)	Economic Power (II)	Political Value (III)	Economic Value (IV)						
	Rank / 151	Score	Rank / 151	Score	Rank / 151	Score	Rank / 151	Score				
	27	57.5	23	58.1	60	50.9	14	60.8	9	61.0	32	56.6

Level 3 - Pillars		Rank / 151	Score
Political Power (I)	State Capture	72	48.7
	Regulatory Capture	55	51.8
	Human Capture	70	52.4
Economic Power (II)	Coalition Dominance	138	35.3
	Firm Dominance	62	53.9
	Creative Destruction	6	73.3
Political Value (III)	Giving Income	2	71.7
	Taking Income	6	67.3
	Unearned Income	133	38.4
Economic Value (IV)	Producer Value	110	41.1
	Capital Value	14	62.5
	Labor Value	32	63.3



Level 4 - EQx Indicators		Rank / 151	Score
State Capture (i.1)	COR Political corruption	49	60.2
	MOB Social mobility (upward)*	75	40.9
	MOD Social mobility (downward)* (n)	50	54.2
	PDE Political decentralization	120	23.3
	ADE Administrative decentralization	14	80.6
	PGL Political globalization	25	77.9
	WPI Women's Power Index	130	25.3
	RTC Government's responsiveness to change	44	59.4
	EPR E-Participation Index	9	83.9
	PFD Press freedom	144	0.0
Regulatory Capture (i.2)	COC Control of corruption	57	52.2
	OPG Open government (n)	79	33.0
	NJK Nr. of journalists killed per 1 million people (2yrs avg.) (n)	1	58.2
	REQ Regulatory quality (n)	56	48.8
	CRO Crony capitalism	34	57.1
	ECR Ease of challenging regulations	32	70.1
	EDB Digital institutional quality	39	13.3
	PRI Property rights	55	56.1
	INO Informal output as a % of GDP (n)	5	92.4
	CGP Constraints on government power (n)	107	15.0
Human Capture (i.3)	REN Regulatory enforcement (n)	65	41.6
	GSI Global Slavery Index	50	62.6
	WBL Women, business and the law	92	48.7
	LIN LGBT+ inclusiveness	82	41.0
	GRI Religion - Government Restriction Index	146	0.0
	SHI Religion - Social Hostilities Index	22	74.9
	WSB Women self made billionaires	5	96.6
	HRI Human Rights Index	148	10.6
	FDP Forcibly displaced population as % of population	58	56.2
	AFI Academic Freedom Index	137	3.6
Coalition Dominance (ii.4)	FLS Financial Literacy Score (n)	89	34.2
	WMA Prop. of women in senior and middle mgmt. positions* (n)		
	IEE Top 3 industries exports as % of exports	63	45.2
	ECI Economic Complexity Index	27	76.5
	IVA Top 3 industries as % of VA		
	CON Construction as % of GDP*	46	7.7
	MIL Military expenses as % of GDP*	111	45.9
	UNI Unionization rate*	84	13.1
	CBC Collective bargaining coverage	48	45.2
	BSN Barriers in service & network sectors	44	6.4
Firm Dominance (iii.5)	PUE Public employees as a % of total employment (n)		
	CRA Criminal actors (n)	103	37.3
	SME SMEs per 1,000 people		
	BIW Billionaires' wealth as % of GDP	133	27.6
	FKG Top 10 firms market cap as % of GDP	45	52.8
	FRG Top 3 firms revenues as % of GDP	27	57.5
	FRR Top 30 firms revenues as % of GDP	25	61.5
	TUL Listed firms turnover, long run 15 yrs	1	96.8
	TUS Listed firms turnover, short run 3 yrs	1	91.3
	ENT Entrepreneurship	29	66.7
Creative Destruction (ii.6)	VCK Venture capital finance	14	69.9
	RND R&D as % of GDP	14	81.4
	EXR Firm exit ratio		
	BCD Billionaire's creative destruction	14	64.1
	IWE Index of Women Entrepreneurs	19	63.2
	VCA Venture capital availability	10	87.8
	GSE Governmental support to entrepreneurship	12	84.1

		Rank / 151	Score
Giving Income (iii.7)	SNT Subsidies and transfers as % of expenses		
	REG Regional redistribution as % of government budget	71	57.0
	EDU School life expectancy		
	GPS Expenditure on general public services as % of GDP*	32	56.0
	INT Internet access	69	60.4
	NRI Network Readiness Index	26	73.0
	LEW Life expectancy women	46	63.7
	LEM Life expectancy men	37	65.5
	FSQ Global Food Security Index - availability, quality & safety	2	93.8
	COV COVID-19 excess deaths, age-adjusted		
Taking Income (iii.8)	COF COVID-19 fatality rate, age-adjusted	102	50.2
	COM COVID-19 mortality rate, age-adjusted	1	72.3
	CLS COVID-19 lost schooldays	21	79.4
	VAX COVID-19 vaccination rate (n)	5	86.9
	OSI Online Service Index	11	80.9
	UNV Top universities (n)	49	40.0
	PIS PISA mean scores (n)	1	100.0
	GEX General government expenditure as % of GDP* (n)	1	74.4
	DCT Corporate tax rate*	6	76.2
	HOM Homicide rate	11	83.5
Unearned Income (iii.9)	INE Top 10% share of pre-tax national income	50	59.7
	FDE Fiscal decentralization	5	94.9
	DTR Tax revenue as % of GDP*	29	71.4
	BRD Battle-related deaths per 100,000 people	1	54.2
	GCI Global Cybersecurity Index	39	74.1
	SUI Suicide rate per 100,000 people	83	54.3
	SUB Death rates from substance use per 100,000 people	57	59.8
	DPS Delta public vs private sector salaries (n)		
	GEG Gender education gap (n)		
	EPI Environmental Performance Index	103	34.2
Producer Value (iv.10)	DBT Government debt as % of GDP	91	50.0
	NRR Natural resources rents as % of GDP (n)	64	51.8
	CDO CO2 emissions (metric tons per capita) (n)	101	26.3
	CRM Criminal markets (n)	112	29.5
	TRF Trade freedom	80	47.7
	FDS FDI inflows as % of GDP, stock	138	41.3
	BTF Barriers to FDI	69	24.6
	EGL Economic globalization	104	30.9
	HEI Health Efficiency Index	10	75.1
	OFB Open for business	57	36.7
Capital Value (iv.11)	ESG ESG company scores	45	21.3
	RDR R&D as % of revenue Top 10 firms	19	52.7
	FSA Global Food Security Index - affordability	49	62.0
	PAT Nr. of patent applications per 100,000 people	1	100.0
	IPM % of imports targeted by protectionist measures (flow)	143	0.0
	IPS % of imports targeted by protectionist measures (stock) (n)	67	0.0
	DGI % of discr. gov't. interventions as % of total interv. (flow)	128	33.1
	DGS % of discr. gov't. interventions as % of total interv. (stock) (n)	64	57.6
	DNI Neutral interest rate*	1	64.1
	DOI Inflation*	1	54.9
Labor Value (iv.12)	GOL Gold demand as % of GDP	15	54.2
	DMA M&A as % of investment - 3 yrs rolling avg.*	45	49.8
	DKI Delta capital gains tax vs income tax	90	26.5
	UNC Unicorns per 1 million people	15	64.7
	BSG Billionaires self-made nr. per 1 million people	18	54.1
	BSM Billionaires self-made as % of total billionaires	14	80.3
	FMI Financial Markets Index	16	86.2
	UEM Unemployment rate	57	63.1
	LFP Labor force participation rate	39	64.1
	WLP Delta real wage vs labor productivity increases		
YUN Youth unemployment rate	66	60.8	
BRN Human flight and brain drain	38	67.3	
LFM Labor force participation ratio - male vs female*	68	60.0	

* Calculated as the deviation from a conceptual optimum
 (n) Refers to Indicators newly incorporated in the EQx2022