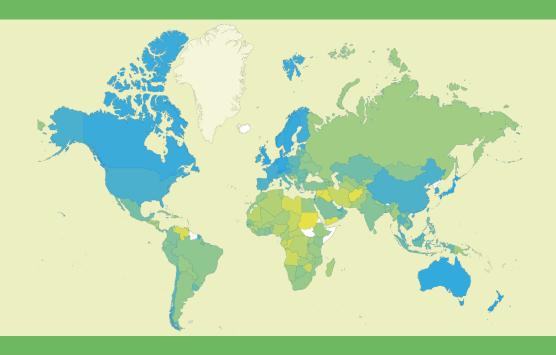


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ELITE QUALITY REPORT 2023

Nigeria: A fusion of elites enriched by economic extraction

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Nigeria: A fusion of elites enriched by economic extraction

Nigeria is the leading economy on the African continent (in terms of nominal GDP) and has the largest population. It is also ranked among the top countries in the world in terms of proven oil and gas reserves (being the most prominent African member of OPEC). Despite these considerable assets, about one-third of the Nigerian population (close to 70 million Nigerians) survived on less than USD 1.90 a day in 2022, according to the World Bank. This situation recently worsened as a result of the COVID-19 crisis. The fault for this deplorable situation lies squarely with the role played by Nigerian elites since the country became independent in 1960. Value Extraction is clearly evident in the EQx2023. An immediate illustration of the role played by the elite is visible in Political corruption (CRO, i.1, rank # 146), as over the last decades, Nigeria has become one of the most corrupt countries in the world.

Some explanation of the demography and recent political history of Nigeria is worth recounting here. With more than 200 ethnic groups, the Nigerian population is one of the most fractionalized in the world, with extreme religious polarization between Christians and Muslims. If one adds in the decisive natural resource abundance on top of these divisions, it is unsurprising that since gaining its independence, the country has experienced many political conflicts, civil wars, coups and other attempts to capture the resource revenues. More recently, the sectarian Islamic terror of Boko Haram groups has lengthened the list of conflicts and misfortunes afflicting the country. Another division line is of an administrative nature: Nigeria is a federal republic comprised by 37 states, and while

its rankings for Administrative decentralization (ADE, i.1, rank # 86) and Political decentralization (PDE, i.1, rank # 33) make some sense, in the context of the demographic landscape described above it leads to gross inefficiencies (for example, in terms of attending to people's needs or fighting corruption). While the Constitution of the Fourth Nigerian Republic, in force since 1999, did build a greatly improved legal framework for modern fiscal federalism, real achievements, such as eliminating extreme poverty, remain illusive.

In contrast to the Democratic Republic of Congo, where elite formation followed a strictly neopatrimonialistic logic (the Kabila dynasty coming on the heels of Mobutu's personalistic exercise of power), elite formation in Nigeria has been much more complex. One of the key characteristics of Nigerian elites is their marked heterogeneity, which explains the frequency of coups and countercoups as well as the political instability characterizing Nigerian politics as a whole. Inge Amundsen is guite accurate when writing that there is "...a fusion of elites, with the military dominating. It is consolidated through power diversification (with the conversion of political power into economic power as the most important), and it is enriched through economic extraction (where the usurpation of the country's oil wealth is pivotal)"1. In particular, the role of the military is central in understanding the institutional dynamics and the interaction between Political and

Economic Power (i, rank # 122 and ii, rank # 91). In this sense, the Nigerian resource curse resembles that faced by Algeria. Several presidential elections have been challenged for their lack of transparency, with the February 2023 vote still under suspicion. The hopes raised a quarter of century ago by the Fourth Nigerian Republic have largely been dashed.

The deep consequences of this state of affairs in the political economy are low levels of human development in the country and unbearable extreme poverty that still persists despite some initiatives for economic diversification launched by former Presidents Obasanjo and Goodluck Jonathan in the two first decades of this century. These efforts show up in a number of EQx measurements such as Domestic market diversification (HHI, ii.4, rank # 32), Public employees as % of total employment (PUE, ii.4, rank # 17) or Venture capital finance (VCK, ii.6, rank # 54), the Nigerian financial market being one of the most developed on the continent. The same positive comments can be made in relation to Nigeria's SMEs per 1,000 people, one of the most dynamic rates in Africa, despite lagging behind the average number for developed countries (SME, ii.5, rank # 103).

As in many resource-rich African countries however, widespread corruption and aggressive rent-seeking practices (not unrelated to the role played by the military in elite coalitions) have resulted in Nigeria performing terribly in terms of education (*School life expectancy*, EDU, iii.7, rank # 132) and healthcare (*Density of medical staff*, DMS, iv.10, rank # 107). In addition to the persistence of extreme poverty, these Indicators explain the huge rate of *Youth unemployment* (YUN, iv.12, rank # 97) and the very significant size of the informal underground economy (INO, i.2, rank # 137).

A final ranking that illustrates the destructive role played by Nigerian elites is *Inflation* (DOI, iv.11, rank # 127). The ongoing battle around the redesign of the Naira (national currency) bank notes and the withdrawal of the old ones, proscribed by the Central Bank of Nigeria last year to fight inflation, is interesting to say the least. In spring 2023, the Supreme Court of Nigeria weighed in with a surprising ruling: "all redesigned Naira notes and the old ones will remain legal tender and in circulation till December 31, 2023". For many observers, this is the best evidence yet that the political elites control all the levers of power in Nigeria. The path to reform will not be easy.

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http://www.peacebuilding.no/Regions/Africa/ Nigeria/Publications/Who-rules-Nigeria

